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O 061525Z JUN 77
FM USMISSION NATO
TO SECSTATE WASHDC IMMEDIATE 4033
INFO ALL NATO CAPITALS
AMEMBASSY BRUSSELS
USMISSION GENEVA

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BRUSSELS FOR USMISSION EC BRUSSELS

E. O. 11652: GDS

TAGS: CSCE, EEC, NATO, UK

SUBJECT: UK DRAFT PAPER ON NEW PROPOSALS

REFS: (A) LONDON 8690 (NOTAL), (B) STATE 091829 (NOTAL), (C) STATE 084818 (NOTAL), (D) STATE 038563

SUMMARY: UK DELEGATION HAS CIRCULATED DRAFT PAPER ON NEW PROPOSALS WHICH IS CURRENTLY UNDER CONSIDERATION BY THE NINE AS A NATIONAL CONTRIBUTION TO NATO PREPARATIONS FOR BELGRADE. ACTION REQUEST: WE WOULD APPRECIATE WASHINGTON'S PRELIMINARY COMMENTS, IF POSSIBLE, IN TIME FOR JUNE 9 POLADS MEETING. END SUMMARY.

1. UK DELEGATION HAS CIRCULATED THE FOLLOWING DRAFT PAPER AS A NATIONAL CONTRIBUTION AND HAS EMPHASIZED TO US THAT THE PAPER IS SUBJECT TO FURTHER REFINEMENT DURING FUTURE EC-NINE DISCUSSIONS. CIRCULATION OF THIS PAPER IS, HOW-CONFIDENTIAL

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EVER, INTENDED TO HELP MAINTAIN MOMENTUM OF NATO'S PREBELGRADE PREPARATIONS AND WE BELIEVE IT WOULD BE USEFUL IF DEPARTMENT COULD PROVIDE EARLY, IF ONLY PRELIMINARY REACTIONS

2. COMMENT: IN GENERAL, WE NOTE THAT UK PAPER FOLLOWS US THINKING ON NEW PROPOSALS, THOUGH IT REFERS TO THE POS-

SIBLE "NEED FOR TACTICAL REASONS TO PUT FORWARD PROPOSALS WHICH ARE LIKELY TO BE UNACCEPTABLE TO SOME EASTERN COUNTRIES," AN IDEA WHICH WE HAVE NOT FAVORED. NOT SURPRISINGLY, UK DRAFT ALSO HAS FAVORABLE MENTION OF BELGIAN PAPER ON HUMAN RIGHTS, ABOUT WHICH WE ALSO HAVE RESERVATIONS REF.C.

3. ACTION REQUEST: AT INITIAL DISCUSSION OF UK PAPER AT JUNE 9 POLADS, WE COULD CONTINUE TO DRAW ON EXISTING GUIDANCE (E. G., REF C), BUT WOULD APPRECIATE ANY ADDITIONAL TALKING POINTS ON CONCEPT AND STRUCTURE WHICH DEPARTMENT MIGHT HAVE.
BEGIN TEXT:

NEW PROPOSALS FOR BELGRADE

GENERAL.

- 1. THIS PAPER CONTAINS A CATALOGUE OF PROPOSALS, SOME OF WHICH MIGHT BE TABLED BY WESTERN COUNTRIES AT BELGRADE. AS SUGGESTED IN PARAGRAPH 6 OF THE WORKING GROUP'S PAPER "NEW PROPOSALS: A POSSIBLE APPROACH", A NUMBER OF THE PROPOSALS COULD BE ACCOMPANIED OR PRECEDED, BY "EXPLANATORY NOTES". NO ATTEMPT HAS BEEN MADE TO DRAFT ANY OF THESE FOR INCLUSION IN THIS PAPER.
- 2. NOR IS THIS PAPER PRIMARILY CONCERNED WITH THE FUNDA-MENTAL QUESTION OF OVERALL TACTICS ON TABLING NEW PROPOSALS AT BELGRADE. BUT IT MAY BE WORTH BEARING IN MIND:-CONFIDENTIAL

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- (A) THE POSSIBILITY THAT THE EAST WILL REFUSE TO CONSIDER ANY NEW PROPOSALS AT BELGRADE, AT LEAST INITIALLY. THEIR CURRENT LINE IS THAT THESE SHOULD BE REFERRED FOR DECISION TO INDIVIDUAL GOVERNMENTS BY THE BELGRADE MEETING. THIS COULD BECOME A DEVICE FOR STALLING ON NEW PROPOSALS INDEFINITELY.
- (B) WE NEED TO AVOID WEIGHING THE NUMBER AND LENGTH OF OUR NEW PROPOSALS TOO HEAVILY IN FAVOR OF BASKET III, AND SHOULD SECURE AS MUCH A BALANCE AS POSSIBLE BETWEEN THOSE WE PUT FORWARD IN EACH OF THE THREE BASKETS.
- (C) IDEALLY PROPOSALS WE PUT FORWARD SHOULD BOTH BE OF GENUINE IMPORTANCE TO SECURING MORE EFFECTIVE IMPLEMENTATION IN THE LIGHT OF OUR EXPERIENCE SO FAR AND ALSO HAVE AT LEAST A REASONABLE CHANGE OF ACCEPTANCE BY THE EAST. IN PRACTICE, THIS WILL OF COURSE BE FAR FROM EASY TO ACHIEVE. WE MAY ALSO NEED FOR TACTICAL REASONS TO PUT FORWARD PRO-

POSALS WHICH ARE LIKELY TO BE UNACCEPTABLE TO SOME EASTERN COUNTRIES.

(D) IN CONSIDERING NEW PROPOSALS, WE SHOULD LOOK FAVORABLY AT PROPOSALS DIRECTED TO THE BETTER IMPLEMENTATION OF THE FINAL ACT, BUT UNFAVORABLY AT ANY WHICH WOULD CHANGE OR DISTRACT ATTENTION FROM IT.

3. WHILE IN ORDER TO MAINTAIN THE OVERALL BALANCE IT IS IMPORTANT THAT WE SHOULD IF POSSIBLE PUT FORWARD A NUMBER OF PROPOSALS IN BASKET I, THE AREA OF THE PRINCIPLES IS ONE WHICH NEEDS TO BE APPROACHED WITH EXTREME CAUTION.THEY

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REPRESENT AN EXTREMELY DELICATE AND HARD FOUGHT BALANCE, AND ARE AN AREA IN WHICH THE EAST ARE ARGUABLY EVEN MORE SENSITIVE THAN IN BASKET III. ANY ATTEMPT TO INTRODUCE ANY ADDITIONS HERE WILL BE GRIST TO THE MILL OF SOVIET ACCUSATIONS THAT THE WEST IS TRYING TO "RE-WRITE THE FINAL ACT". IT MIGHT ALSO LEAD TO SOVIET ATTEMPTS TO SECURE ADDITIONAL TEXTS STRENGTHENING THEIR INTERPRETATION OF PRINCIPLES OF PARTICULAR INTEREST TO THEM.

4. HOWEVER, AS THE BELGIAN PAPER ON HUMAN RIGHTS STATES, THE PRINCIPLE OF GREATEST INTEREST TO US, HUMAN RIGHTS, IS IN SOME WAYS IN A SPECIAL POSITION. IN CONTRAST TO THE

NEGATIVE IDEAS OF ABSTENTION EMBODIED IN MOST OF THE OTHER PRINCIPLES, IT CONTAINS A SPECIFIC UNDERTAKING BY PARTICIPANTS TO JOINT ACTION (SUB-PARAGRAPH 6 - "THEY WILL CONSTANTLY RESPECT THESE RIGHTS AND FREEDOMS IN THEIR MUTUAL RELATIONS AND WILL ENDEAVOR JOINTLY AND SEPARATELY... TO PROMOTE UNIVERSAL AND EFFECTIVE RESPECT FOR THEM"). WE SHOULD THEREFORE ARGUE THAT THIS GIVES A SPECIAL MANDATE TO CONSIDER TEXTS WHICH WILL FURTHER SUCH COOPERATION. THE PRINCIPLE OF COOPERATION AMONG STATES IS SIMILARLY PLACED, CONFIDENTIAL

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BUT IT IS UNLIKELY THAT WE SHALL WISH TO TABLE ANY PROPOSALS ON IT.

----BASKET I----

SUBJECT: PRINCIPLES

PRINCIPLES VII - HUMAN RIGHTS

PROPOSAL REFERENCE(S) IN FINAL ACT

(1) "(ARE RESOLVED) TO CONVENE TEXT AS A WHOLE. AN EXPERTS' MEETING TO STUDY THE PROBLEMS OF IMPLEMENTATION OF HUMAN RIGHTS IN PARTICIPATING STATES IN ACCORDANCE WITH THE MANDATE AND TERMS OF REFERENCE DEFINED ELSEWHERE IN THIS DOCUMENT."

(2)"THIS IMPLIES THE RIGHT OF SUB-PARAGRAPH 7-"THE PARTHE INDIVIDUAL BOTH TO IMPART TICIPATING STATES CONFIRM INFORMATION ON THESE RIGHTS THE RIGHT OF THE INDIVITO OTHERS AND ALSO FREELY TO DUAL TO KNOW AND ACT UPON EXPRESS HIS VIEWS ON THE IMPLEMENTATION OF THE FINAL THIS FIELD".

ACT".

ACI.

PROPOSAL REFERENCE(S) IN FINAL ACT

(3) "THIS ALSO IMPLIES THE AS FOR (2) RIGHT OF THE INDIVIDUAL TO FULL PROTECTION AGAINST ANY MEASURES BEING DIRECTED AGAINST HIM FOR PURSUING SUCH ACTIVITIES".

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CONFIDENCE BUILDING MEASURES

THE NINE MAY WISH TO PROPOSE
OR SUPPORT WAYS OF IMPROVING AND
DEVELOPING THE IMPLEMENTATION OF
THE MEASURES AGREED IN THE FINAL
ACT. DETAILED PROPOSALS ARE BEING WORKED OUT IN ANOTHER FORUM.

HUMAN CONTACTS

(4) "TO ALLEVIATE THE COST MINI-PREAMBLE ON HUMAN CONOF VISITS BY CITIZENS OF TACTS-'DECLARE THEIR READIOTHER PARTICIPATING STATES NESS TO THESE ENDS (I. E.,
ON THE BASIS OF FAMILY TIES FACILITATING FREER MOVEBY REDUCING MINIMUM CURRENCY MENTS AND CONTACTS) TO
EXCHANGE REQUIREMENTS FOR AD-TAKE MEASURES WHICH THEY
VANCE HOTEL RESERVATIONS." CONSIDER APPROPRIATE AND TO

CONCLUDE AGREEMENTS OR
 ARRANGEMENTS AMONG THEM SELVES, AS MAY BE NEEDED..."

(5)"APPLICANTS AND THEIR REUNIFICATION OF FAMILIES
FAMILIES WILL IN NO WAY (APPLIES ALSO TO MARRIAGE
SUFFER ANY FORM OF DIS-BETWEEN CITIZENS BETWEEN
CRIMINATION IN EMPLOYMENT DIFFERENT STATES)-"THEY
HOUSING, ACCESS TO SOCIAL CONFIRM THAT THE PRESENTASERVICES OR OTHER BENEFITS TION OF AN APPLICATION CONNORMALLY AVAILABLE TO THEM CERNING FAMILY REUNIFICAAS A DIRECT OR INDIRECT TION WILL NOT MODIFY THE
CONSEQUENCES OF MAKING SUCH RIGHTS AND OBLIGATIONS OF

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APPLICATIONS". THE APPLICANT OR OF MEMBERS - OF HIS FAMILY".

(6)"APPLICANTS SHOULD BE AS FOR (5)
PROVIDED WITH FULL INFORMATION ON THE PROCEDURES TO BE
FOLLOWED".

PROPOSAL REFERENCE(S) IN FINAL ACT

(7) "UNDULY HIGH TAXES AS FOR (5)
OR OTHER DUTIES ON GIFTS OR
MONEY PROVIDED BY PERSONS IN
OTHER STATES TO APPLICANTS
WILL BE REDUCED OR ELIMINATED".

(8) "'REASONABLE TIME LIMITS' A) CONTACTS AND REGULAR AND 'AS EXPEDITIOUSLY AS POS- MEETINGS ON THE BASIS OF SIBLE' IS NORMALLY INTERPRE- FAMILY TIES "THE PREPARATED AS NOT EXCEEDING THREE TION AND ISSUE OF SUCH MONTHS". DOCUMENTS AND VISAS WILL BE CONFIDENTIAL

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- EFFECTED WITHIN REASONABLE

TIME LIMITS".

B) REUNIFICATION OF FAMILIES (ALSO APPLIES TO MARRIAGE BETWEEN CITIZENS OF
DIFFERENT STATES) - "THEY
WILL DEAL WITH APPLICATIONS IN THIS FIELD AS EXPEDITIOUSLY AS POSSIBLE.

PROPOSAL REFERENCE(S) IN FINAL ACT

(9) "AN 'ACCEPTABLE' OR A)CONTACTS AND REGULAR
'MODERATE' LEVEL OF FEES MEETINGS ON THE BASIS OF
FOR TRAVEL DOCUMENTS SHOULD FAMILY TIES-"THEY WILL TAKE
BE INTERPRETED AS MEANING NOT SUCH STEPS AS MAY BE NECESMORE THAN THE EQUIVALENT OF SARY TO ENSURE THAT THE

ONE WEEK'S AVERAGE WAGE AS FEES FOR OFFICIAL TRAVEL EXPRESSED IN THEIR RESPECTOOLUMENTS AND VISAS ARE TIVE OFFICIAL STATISTICS" ACCEPTABLE".

- B) REUNIFICATION OF FAMI-

- LIES (ALSO APPLIES TO MAR-

RIAGE BETWEEN CITIZENS OF

- DIFFERENT STATES)-"WILL

- LOWER WHERE NECESSARY THE

FEES CHARGED IN CONNECTION

- WITH THESE APPLICATIONS TO

- ENSURE THAT THEY ARE

- AT A MODERATE LEVEL".

HUMAN CONTACTS AND TOURISM

(10)"TO AIM TO MAKE FEES FOR A) CONTACTS AND REGULAR ENTRY OR EXIT VISAS, IN CASES MEETINGS ON THE BASIS OF WHERE THESE ARE REQUIRED, THE FAMILY TIES-"APPLICATIONS CONFIDENTIAL

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SAME FOR VISITS TO AND FROM WILL BE DEALT WITH WITHOUT ALL PARTICIPATING COUNTRIES." DISTINCTION AS TO THE

- COUNTRY OF ORIGIN OR DES-
- TINATION".
- B) TRAVEL FOR PERSONAL AND
- PROFESSIONAL REASONS -
- "THEY WILL ENDEAVOR GRADU-
- ALLY TO LOWER, WHERE
- NECESSARY, THE FEES FOR
- VISAS AND OFFICIAL TRAVEL
- DOCUMENTS".

(11)"TO REDUCE REQUIREMENTS A)HUMAN CONTACTS MINIFOR EXIT VISAS TO LEAVE THEIR PREAMBLE - "MAKE IT THEIR COUNTRIES, WHEN THESE ARE CUR- AIM TO FACILITATE FREER RENTLY NEEDED AND TO ISSUE MOVEMENTS AND CONTACTS PASSPORTS WHICH ARE VALID FOR INDIVIDUALLY AND COLLECNOT LESS THAN 5 YEARS, FOR AN TIVELY, WHETHER PRIVATELY UNLIMITED NUMBER OF JOURNEYS, OR OFFICIALLY, AMONG PERAND VALID FOR TRAVEL IN ALL SONS, INSTITUTIONS, ORGAN-PARTICIPATING STATES". IZATIONS OF THE PROPOSAL REFERENCE(S) IN FINAL ACT

PARTICIPATING STATES".

OR

(12) TO FULFILL THE RECOM- B) TRAVEL FOR PERSONAL OR MENDATIONS SET OUT AT ANNEX 3 PROFESSIONAL REASONS - "THE P. 5(3) OF DOCUMENT E/3 839 PARTICIPATING STATES...IN-

E/CONF 47/17, COVERING INTER- TEND IN PARTICULAR...GRANATIONAL TRAVEL AND TOURISM, DUALLY TO SIMPLIFY AND TO

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OF UN CONFERENCE HELD IN ROME ADMINISTER FLEXI-21 AUGUST-5 SEPTEMBER BLY THE PROCEDURES FOR EXIT 1963. AND ENTRY".

- C) IMPROVEMENT OF CONDI-

TIONS OF TOURISM - "IN PAR-

TICULAR THEY (I. E., THE

- PARTICIPATING STATES) IN-

TEND TO PROMOTE VISITS TO
THEIR RESPECTIVE COUNTRIES

- BY ENCOURAGING THE PRO-

- VISION OF APPROPRIATE

- FACILITIES AND THE SIMPLI-

FICATION AND EXPEDITING OF

NECESSARY FORMALITIES RE-

- LATING TO SUCH

- VISITS".

HUMAN CONTACTS

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(13) "NOT TO DISCOURAGE, MINI-PREAMBEL ON HUMAN CON-RESTRICT OR HINDER THEIR CITI- TACTS, NOTABLY FIFTH SUB-ZENS FROM ENTERING THE PREMI- PARAGRAPH - "MAKE IT THEIR SES OF MISSIONS OF OTHER PAR- AIM TO FACILITATE FREER TICIPATING STATES OR COMMUNI- MOVEMENT AND CONTACTS IN-CATING WITH THEIR OFFICIALS IN DIVIDUALLY AND COLLECTIVE-THESE PREMISES OR FROM USING LY WHETHER PRIVATELY OR THE FACILITIES OF CULTURAL OFFICIALLY, AMONG PERSONS, ESTABLISHMENTS IN ONE INSTITUTIONS AND ORGZNI-ANOTHER'S COUNTRIES, PROVIDED ORGANIZATIONS OF THE PAR-THAT THE RELEVANT DIPLOMATIC TICIPATING STATES, AND TO AND CULTURAL OFFICIALS THEM- CONTRIBUTE TO THE SOLUTION SELVES HAVE NO OBJECTION, OF THE HUMANITARIAN PROB-"TO CONFIRM THAT THE RIGHTS LEMS THAT ARISE IN THAT AND OBLIGATIONS OF THEIR CONNECTION". CITIZENS CONCERNED WILL NOT BE MODIFIED AS A DIRECT OR IN-DIRECT RESULT OF SUCH ACTION". PROPOSAL. REFERENCE(S) IN FINAL ACT

INFORMATION

(14)"TO RESOLVE THAT ALL ARTI- A)MINIIPREAMBLE ON FICIAL OBSTACLES TO THE RE- INFORMATION - "RECOGNIZING CEPTION OF RADIO BROADCASTS THE IMPORTANCE OF THE DISSHOULD BE ELIMINATED IN THE SEMINATION OF INFORMATION NEAR FUTURE". FROM THE OTHER PARTICIPA-

- TING STATES AND OF A BETTER
- AACQUAINTANCE WITH SUCH IN-
- FORMATION...."
- B) "MAKE IT THEIR AIM TO
- FACILITATE THE FREER AND
- WIDER DISSEMINATION OF IN-
- FORMATION OF ALL KINDS...."

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(15) "TO ENDEAVOR TO FACILI- COOPERATION IN THE FIELD OF
TATE REGULARLY SCHEDULED INFORMATION - "THEY WILL
PERIODIC EXCHANGES OF LIVE FAVOR COOPERATION AMONG PUBBROADCASTS ON AN APPROPRIATE LIC OR PRIVATE, NATIONAL OR
BILATERAL OR INTERNATIONAL RADIO AND
MULTILATERAL BASIS, TELEVISION ORGANIZATIONS,IN
- PARTICULAR THROUGH THE EX-

"TO ENCOURAGE THEIR APPRO-PRIATE ORGANIZATIONS AND CORDED RADIO AND TELEVISION FIRMS TO DEVOTE A SIGNIFICANT PROGRAMS, AND THROUGH THE PORTION OF THESE PROGRAMS TO JOINT PRODUCTION AND THE DISCUSSIONS OF INTERNATIONAL BROADCASTING AND DISTRIBU-AFFAIRS AND OTHER SUBJECTS OF CURRENT INTEREST, WITH PARTICULAR ATTENTION BEING PAID TO TOPICS COVERED BY THE FINAL ACT, AND WITH THE PARTICIPATION OF PERSONALITIES FROM TWO OR MORE OF THE PARTICIPATING STATES".

PROPOSAL REFERENCE(S) IN FINAL ACT

INFORMATION

(WORKING CONDITIONS FOR JOURNALISTS)

(16) "IN THIS CONNECTION IMPROVEMENT OF WORKING CONTO CONSIDER FAVORABLY REQUESTS DITIONS FOR JOURNALISTS.

FOR THE ACCREDITATION OF "THE PARTICIPATING STATES...

JOURNALISTS WHO ARE NON- INTEND IN PARTICULAR TO

RESIDENT AND FOR THE ISSUE OF .'.FACILITATE THE ISSUE TO

MULTI-ENTRY VISAS TO THEM". ACCREDITED JOURNALISTS OF

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- THE PARTICIPATING STATES OF

- PERMITS TO STAY IN THEIR

- COUNTRY OF TEMPORARY RESI-

- DENCE AND, IF AND WHEN

- THESE ARE NECESSARY, OF

- OTHER OFFICIAL PAPERS

- WHICH ARE APPROPRIATE FOR

- THEM TO HAVE".

(17)"TO CONFIRM THAT JOURNAL- "THE PARTICIPATING STATES ISTS WILL NOT BE EXPELLED, OR REAFFIRM THAT THE LEGITI-OTHERWISE ACTED AGAINST AS A MATE PURSUIT OF THEIR PRORESULT OF NEWS OR OPINIONS FESSIONAL ACTIVITY WILL PUBLISHED OR BROADCAST IN THE NEITHER RENDER JOURNALISITS MEDIA THEY REPRESENT". LIABLE TO EXPUL-

- SION NOR OTHERWISE

PENALIZE THEM".

(18) "TO ENCOURAGE THE ES-TABLISHMENT, IN THOSE PAR-CONFIDENTIAL PREAMBLE ON IMPROVEMENT OF WORKING CONDITIONS FOR

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TICIPATING STATES WHERE THEY JOURNALISTS.
DO NOT ALREADY EXIST, OF FOREIGN
PRESS ASSOCIATIONS".

(19) "TO GRAND TO JOURNALISTS OF THE PARTICIPATING STATES THE RIGHT TO IMPORT, SUBJECT ONLY TO IT BEING TAKEN OUT AGAIN, PERSONAL REFERENCE MATERIAL NECESSARY FOR THE EXERCISE OF THEIR PROFESSION".

PROPOSAL REFERENCE(S) IN FINAL ACT

CULTURE

(20) "TO PERMIT THE ESTABLISH- PROVISIONS ON ACCESS MENT BY THE APPROPRIATE ORGANIZATIONS AND FIRMS OF BOOK AND RECORD SHOPS IN EACH OTHER'S TERRITORY,

"FURTHER TO ENCOURAGE THE REDUCTION AND ELIMINATION OF ANY ADMINISTRATIVE RESTRICTIONS ON THE DISSEMINATION TO THEIR PUBLICS OF IMPORTED BOOKS AND RECORDS".

EDUCATION

(21)"TO ENCOURAGE LIBRARIES, PROVISIONS ON ACCESS AND RESEARCH INSTITUTES AND SIMI- EXCHANGES: LAR BODIES IN THEIR TERRITORIES A) "TO IMPROVE ACCESS, TO MAKE AVAILABLE CATALOGUES UNDER MUTUALLY ACCEPTABLE AND LISTS OF ARCHIVAL MATER- CONDITIONS, FOR STUDENTS, IAL OPEN TO SCHOLARS OF OTHER TEACHERS AND SCHOLARS OF CONFIDENTIAL

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PARTICIPATING STATES". THE PARTICIPATING STATES TO

EACH OTHERS'S ECUCATIONAL,

CULTURAL AND SCIENTIFIC IN-

STITUTIONS, AND TO INTEN-

SIFY EXCHANGES AMONG THESE

INSTITUTIONS IN ALL AREAS

OF COMMON INTEREST."

B)"BY PROMOTING THE EFFI-

CIENT IMPLEMENTATION OF

SUCH ARRANGEMENTS AND PRO-

GRAMS...BY GRANTING THEM

(I. E., SCHOLARS, TEACHERS,

AND STUDENTS) THE OPPORTU-

NITY TO USE RELEVANT

SCHOLARLY, SCIENTIFIC AND

OPEN ARCHIVAL MATERIALS..."

THE NINE WILL ALSO WISH TO SUPPORT A MEETING OF EXPERTS TO PREPARE A "SCIENTIFIC FORUM".

RELIGIOUS FREEDOM

THE QUESTION OF A PROPOSAL ON RELIGIOUS LIBERTIES, COVER-ING E. G., NO HARASSMENT FOR EXERCISE OF RELIGIOUS RIGHTS AND INCREASED CONTACTS BETWEEN INDIVIDUAL CHURCH MEMBERS IN DIFFERENT COUNTRIES, HAS ALSO BEEN DISCUSSED. THE PROBLEM IS THAT WHILE THIS COULD BE USEFUL. THE RELATIVELY BRIEF AND UNSATISFACTORY COVERAGE OF RELIGIOUS FREEDOM IN THE FINAL ACT MAKES IT HARD TO DRAFT ANYTHING WHICH IS NOT OPEN TO THE ACCUSATION OF REWRITING THE FINAL ACT. IT WAS AGREED THAT THE HOLY SEE MIGHT BE ASKED WHETHER IT WAS

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PLANNING TO PRODUCE ANYTHING FOR BELGRADE, AND ALSO THAT THE MATTER MIGHT BE DEALT WITH BY THE PROPOSED EXPERTS MEETING ON HUMAN RIGHTS. END TEXT. BENNETT

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To: SECSTATE WASHDC BRUSSELS MULTIPLE

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